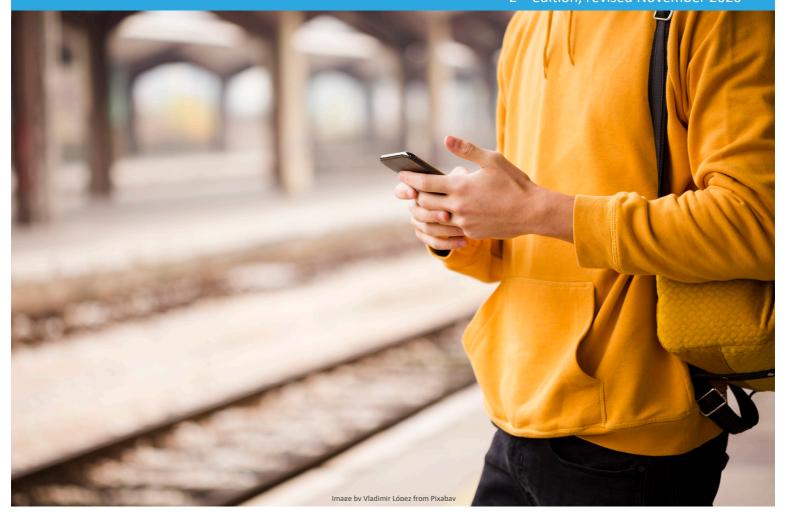


Responding to Problematic Sexualised Behaviour in children and young people

Guidelines for staff working in NSW Catholic Schools

2nd edition, revised November 2020





Important Note

Education authorities are required to take steps to ensure the health, safety and welfare of all students, employees and visitors on school sites. This duty of care cannot be delegated, and breaches can result in prosecution.

When identifying and responding to problematic sexualised behaviour (PSB) consideration must be given to the nature and extent of the behaviour and the factors that may contribute to such behaviour occurring in schools.

As PSB covers a broad spectrum of behaviour (from developmentally inappropriate to criminal) a range of intervention is needed.

PSB involves the identification of the concerning behaviour, proper assessment of the situation and intervention tailored to meet the needs of the children and young people involved. Response often requires a case management approach.

Low level PSB can often be managed according to regular school behaviour management plans.

Where children or young people exhibit harmful PSB it is advisable that a more specialist risk assessment & management plan (RAMP) be used. An example can be found in the Appendix. In such cases appropriate therapeutic intervention should be sought from specialists outside the school setting.

Acknowledgements

These guidelines and associated materials were developed by members of the NSW Catholic Systemic Schools Child Protection Practitioners Group and the Heads of Counselling Network.

They were adapted from the Catholic Education Commission NSW (CEC) *Responding to children and young people with sexual behaviour problems support manual* (2011).

We would like to acknowledge all those involved in development of the original documents.

The Sexualised Behaviour guidelines were updated to incorporate recommendations from the Final Report of the Royal Commission into Institutional Responses to Child Sexual Abuse. 2013—2017.

When printing these guidelines please <u>use a colour printer</u> to allow for identification of the colour coded flagging system.

Disclaimer

These guidelines do not constitute or replace formal legal advice. Care has been taken to ensure the guidelines reflect best evidence-based practice and are consistent with relevant statutory provisions.

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1. Introduction

Problematic sexualised behaviour (PSB) in children and young people is a significant issue for school staff. The Royal Commission into Institutional Responses to Child Abuse found that often adults struggled to recognise, react and respond to PBS; must be better informed about children's sexual and psychological development (Vol 10 p 10) and be better able to identify harmful sexual behaviours.

The following guidelines are designed:

To provide practical advice on how to identify, report and respond to sexualised behaviour in children and young people

To assist school staff to gain increased awareness of children's psychological and sexual development

To support school staff to fulfil their duties under occupational health and safety legislation.

To seek optimal educational outcomes.

The guidelines reflect evidence based best practice and draw upon current research highlighting internationally recognised norms (eg the continuum of sexual behaviours for children 0-17 years) and the common law duty of care. It is hoped they will be used to inform school policies and procedures.

• Sample forms and templates can be found in the Appendices.

Note: These guidelines are not to be used in instances where an adult is involved or engaged in sexual misconduct. In such circumstances staff should refer to relevant school or diocesan child protection policies. NSW Police should be called in cases constituting criminal behaviour.



2. Principles

The human person is the clearest reflection of God's presence in the world.

Catholic social teaching is designed to protect and promote the dignity of every person.

The nature of the sexual behaviour and its impact on others will determine how all persons involved are responded to, including any need for statutory interventions and/or restorative practices, both spiritual and psychological.

The circumstances of all cases will require careful discernment and consideration.

The following principles should underpin any response to children and young people who exhibit PSB

- the safety, welfare and wellbeing of children and young people is the paramount principle which must guide all intervention.
- All children and young people are created in the image of God and have an inherent and inalienable dignity as human persons.
- All children and young people will be respected, and their views considered, when decisions are being made about them.
- The development of healthy and appropriate sexuality is necessary for holistic development of personality.
- Sexual activity is an expression of love and properly reserved to marriage.
- Concerning sexual behaviour will not be accepted in any Catholic school. Schools will act to protect children and young people from PSB.
- A balance must be sought to ensure that the Christian principles of justice and forgiveness are applied in an appropriate way which is fair and reasonable to all parties.
- All applicable legal requirements and duties must be complied with e.g. mandatory reporting to the Department of Communities and Justice, (DCJ) Child Protection Helpline and/or reporting to Police.

Parents and students

- Catholic schools acknowledge parents as the primary educators of their children
- Consideration should be given to the rights and responsibilities of parents/caregivers and their views should be considered.
- Catholic schools acknowledge that child safety is a shared responsibility and work with parents to
 educate their children and set clear standards of behavior designed to keep all members of the
 school community protected
- Staff must carefully consider a parent/caregiver's viewpoint when they are informed about an incident involving their child but are not necessarily required to adopt suggestions or requests from parents.
- While parent cooperation is generally sought, an exception may be made in cases where it is reasonably considered that disclosure will result in further risk of harm to the child or young person or will pose significant risk to others.
- Children and young people have the same rights as adults under the *Privacy Act 1988* (Cth) and the *Australian Privacy Principles*. Where a child has the capacity to consent (generally presumed for children 15 years and older) to disclosing personal information to their parents, it may be appropriate to seek the child's views and take them into consideration prior to notifying parents.



- In cases where parents are separated and continue to share parenting responsibilities, both
 parents would usually be informed of matters relating to PSB unless the school is aware of Court
 Orders or other compelling information that would support the exclusion of a parent from
 participating in the processes.
- Confidentiality is advised in these matters and all requirements imposed by privacy legislation must be observed.
- Schools are encouraged to work in partnership with parents to raise awareness of developmentally appropriate behaviour and the impact of exposure to inappropriate sexual material including social media.

For an Information sheet for parents regarding problematic sexual behaviour refer to Appendix 2

Catholic School Communities

Catholic schools in NSW are committed to creating child-safe environments where the safety, wellbeing and dignity of all children is paramount.

- Catholic schools support the moral teachings of the Church.
- While sexual behaviour in children and young people is acknowledged as a normal part of human development, responding to such behaviour requires discernment and pastoral sensitivity. School principals/staff may need to seek expert advice and specific guidance when dealing with matters involving PSB.
- Child protection and abuse prevention are the responsibility of the whole community. While privacy principles apply, reasonable consideration should be given to seeking guidance from specialist staff in diocesan Catholic Education offices &/or the Parish Priest where appropriate.
- Where staff become aware of a child or young person exhibiting PSB they have an obligation to identify protective strategies and develop and implement a plan to assist in the management of that behavior in order to minimize the risk of further harm occurring.
- Where PSB is identified staff should use these guidelines in conjunction with the Mandatory Reporter <u>Guide</u> (MRG) (https://reporter.childstory.nsw.gov.au/s/
- Where PSB is unlawful or may involve child protection issues the matter must be reported to the appropriate legal authority in a timely manner.
- School authorities must cooperate with any investigation.
- It is a **criminal offence** not to report child abuse or provide material information to NSW Police that would assist the apprehension or prosecution of an offender.
- In serious circumstances where it is considered that a child or young person's ongoing
 participation in Catholic education is not reasonably practicable, (eg, they require a different or
 more specialist setting) consideration should be given to the least intrusive options for
 intervention which recognize and support the individual students needs and prevent further harm
 occurring.
- Catholic schools will provide appropriate professional development to assist staff to identify PSB; assess the level of concern; report, respond and assess risk, in accordance with their legal obligation and duty of care.



3. Definitions

Term	Meaning
Capacity	The ability or competence of a person or body to act. There is a presumption at common law that: (i) a child under the age of ten years lacks the capacity to commit a criminal offence; (ii) a child 15 years and over has the capacity to voluntarily agree.
Child	A person who is under the age of 16 years. This is the definition provided for in the <u>Children and Young Person's Care and Protection Act 1998 (NSW)</u> and is the definition relied upon for the purposes of this document. NB: Under some legislation a child may be defined as a person under the age of 18 years eg, section 91C <i>Crimes Act 1900</i> (NSW).
Commonly encountered sexual behaviour	Sexual behaviours considered to be age appropriate and a normal part of a child's learning and development. This may include touching own genitals; conversation between peers or similar age siblings about genitals; interest in toilet function; pretend play (show me yours/ I'll show you mine, playing doctor) imitating seduction (i.e. kissing, flirting) Key characteristics of this behaviour include: (i)no intent to harm (ii) no power differential For more information on the continuum of sexual behaviours for 0 – 17yrs refer to pages 13-16 of these guidelines.
Chapter 16 A	Chapter 16A establishes a scheme for information exchange between prescribed bodies of which schools are included. You can request information relating to the safety, welfare or wellbeing of a student to assist in assessment or behaviour management planning. Letter template is here:
	https://www.facs.nsw.gov.au/download?file=336193
Department of Communities and Justice (DCJ)	NSW Department of Communities and Justice, (formally known as Department of Family and Community Services) is the lead agency in the new Stronger Communities Cluster https://www.facs.nsw.gov.au/about/who
Duty of Care	All school staff have a duty of care to take reasonable steps to minimise the risk of harm to students in their care. This includes preventing child abuse from occurring in schools. This duty remains the responsibility of the school and cannot be delegated. In some circumstances, a school's duty of care will extend beyond school hours and outside of school grounds. School staff must comply with legislation and prevention initiatives.
Parent/Carer	A natural or adoptive mother or father; or person primarily responsible for the care and maintenance of a child or young person (whether or not that person has day-to-day responsibility).



Term	Meaning
Part 5A (Education Act NSW 1990)	Part 5 A empowers a school to obtain information relevant to the assessment and management of risk posed by a student's violent behaviour from other schools as well as other relevant agencies in order that the risk can be assessed, eliminated or controlled.
Person affected by behaviour	A child or young person exposed to concerning sexualised behaviour.
Problematic sexual behaviour (PSB)	Behaviour outside what is considered normal development or age appropriate. PSB can be difficult to identify however it is generally considered to be abusive when the following exists: a clear age difference, a power imbalance, lack of consent, inequality or coercion
Risk Assessment & Management Plan (RAMP)	A RAMP assesses the level of risk caused by a student's problematic behaviour and includes a management plan aimed at reducing that risk. See Appendix 6.
Risk of significant harm (ROSH) report	If staff have concerns that a child or young person has or may suffer significant physical, sexual, psychological or emotional harm; ill-treatment or neglect (as a result of what is being done or not done by another person), they must report their concerns to the Department of Communities and Justice (DCJ) in accordance with section 24 of the Children and Young Persons (Care and Protection) Act 1998 (NSW)
Sexting	Sexting is sending or receiving messages or images that have sexual content via technology such as a phone, app, email or webcam. Sexting can be a way to explore sexuality, trust, boundaries and intimacy however it can also be used to bully, blackmail and exploit.
	Sexts can involve words, photos or videos such as:
	a message or post written with sexual language;
	nude or semi-nude photos/videos;
	photos/videos of sexual acts;
	live chats with someone on webcam involving sexual acts;
	screen-captured photos/videos recorded from webcam.
	For more info: https://kidshelpline.com.au/teens/issues/sexting
Sexualised behaviour	Sexual behaviour is a normal part of development and is ongoing through a person's life.
Sexually abusive behaviour	Any sexual act or threat that causes harm, or to be frightened or fearful, including concerning sexual behaviour and sexual responses that involve abuse of power over another child or young person. Sexual abuse is a crime and should be reported.
Young person	



4. Overview - Framework for Intervention: Sexualised behaviour

Identifying behaviour

What is the <u>specific</u> behaviour(s) of concern? Refer p 10-11 By whom?

Assessing behaviour

Could it be considered commonly encountered? Refer pp13-16

Where & when is the behaviour happening?

Are there additional factors to consider? Refer p17

Level of concern Flag system

- Blue flags commonly encountered behavior, considered low level
- Yellow flags not commonly encountered; constitutes elevated level concern
- Red flags seriously unacceptable behavior; constitutes high level concern

Responding to behaviour

- Initial school response (p18)
- * Appoint a school based case manager to assist
- * Systemic schools must contact CEO/CSO Child Protection or safeguarding staff for advice
 - Managing risk and safety support plans (p22-28)
 - Template for documentation & assessment (Appendix 6)
 - Do you need to involve professionals outside the school?
 - Do you need to REPORT?



5. Identifying the behaviour of concern.

School staff may sometimes be the first adults a child or young person will confide in concerning problems or incidents of sexualised behaviour and/or sexual abuse. Similarly, staff may be the first to notice behaviour that is not developmentally appropriate, be it sexual or destructive.

Step 1: Identify the behaviour of concern

Name the behaviour that is problematic

Does it pose a risk? Who to?

Step 2: Analyse the context of the behaviour

Purpose, triggers, place, time.

• Consider other contributing factors (see page 17 for Additional factors information sheet).

Talking to a child/young person

Great caution must be exercised when interviewing a child or young person who may have committed a criminal offence, as any statement, admission or confession made by the child or young person could, if admissible, be used as evidence in court.

It is important that all conversations are documented and must not impede any potential investigation by NSW Police or DCJ.

In some cases, grounds will exist for making of a risk of significant harm (ROSH) report to the DCJ Child Protection Helpline. (https://reporter.childstory.nsw.gov.au/s/

When talking to a child or young person about PSB they should not be interrupted while making disclosures.

Staff should only ask <u>open</u> questions, eg. "What happened next?" or "What do you mean?" (as opposed to closed questions such as "Was it Tom Smith?" or "Did you say no?")

It's best to avoid questions that may be considered leading or suggestive. A leading question suggests a certain answer e.g. "Johnny hurt you, did he?" (see Appendix 3 for sample questions)

NB: A prompt and timely response is required when information is first received about sexualised behaviour involving a child or young person.

Note: It is critical that any actions, especially questions asked and conversations with those involved be undertaken in a manner that will not contaminate evidence that may be needed to provide for the ongoing protection of children and young people or criminal action.



6. Identifying Level of Concern: PSB Flag System

The Flag system:

The flag system uses three colour coded flags to assist you to determine the level of concern. These have been adapted from the Sensoa Flag System (an international framework) to use in Catholic schools and act as a guide for determining the relative seriousness of sexual behaviours.

The three colour coded levels are:

- blue flags commonly encountered behavior, considered low level
- yellow flags NOT commonly encountered, considered elevated level of concern
- red flags SERIOUSLY unacceptable behavior, considered a high level of concern

Blue Flags (LOW)

Commonly encountered behaviours that can be of some concern and are inappropriate in a school setting. When reported they require a pastoral and protective response, in accordance with the internal procedures of the school.

This provides an opportunity to explain, teach and support.

Unless the behaviour is repeated (becomes a pattern) discretion may be used to determine whether parents or caregivers need to be informed.

Behaviour that is:

- among equals in terms of age, size and ability;
- spontaneous, mutual and consensual;
- explorative developmentally;
- curious & balanced with other aspects of life & learning;
- usually easy to redirect.

➢ YellowFlags(ELEVATED)

Behaviours that activate an elevated level of concern. Yellow flag behaviours require pastoral intervention, (eg behaviour support or safety plan) monitoring; may involve risk assessment &/ or a therapeutic response (eg school counsellor or external clinician) Some behaviours may need to be reported to external authorities. (eg DCJ) Parents or carers should be notified and invited to contribute to the plan unless disclosure is likely to

Concerning due to behaviour that is:

- intense, persistent, frequent and prolonged
- shows knowledge outside age or stage appropriate development
- a risk to self and/or others
- unequal in power and control (i.e. age, size, development)

Red Flags (HIGH)

Serious behaviours that raise a high level of concern and require immediate action. Behaviours may require reporting to external authorities.

result in further risk of harm to those involved.

Red flag behaviours require a pastoral response, appropriate assessment and specialist or therapeutic intervention.

If criminal behaviour is suspected or established, reports should be made as soon as practicable to the appropriate authorities (eg Police, DCJ). In such cases the school must cease enquiries until the appropriate authority advises otherwise. Parents or carers should be notified but schools should seek guidance from the relevant authorities about how & when the notification occurs.

Harmful/problematic behaviour is:

- inappropriate for age or stage of development
- a risk to self/or others
- inclusive of additional concerning factors
 - power and control
 - apparent cooperation/compliance
 - coercion
 - violence, abuse etc



For more information on what constitutes commonly encountered, concerning and harmful behavior for children from 0-17 years refer to pages 13-16.

It is important that PSB is identified early. Findings from the Royal Commission into Institutional Responses to Child Sexual Abuse found that early identification, appropriate assessment and a therapeutic response tailored to the needs of a child or young person was more likely to result in PSB ceasing.

The Royal Commission also reported that research about children with harmful behaviours indicates a low rate of recidivism. (Royal Commission into Institutional Responses to Child Sexual Abuse p 11)

Note: Before disclosing details of sexual behaviour to a parent/caregiver, some consideration should be given to whether the child or young person consents, has capacity to consent and whether disclosure would result in further harm. At all times, the safety, welfare and wellbeing of all children and young people is the paramount principle which must guide all intervention.



7. Continuum of Sexual Behaviours for Children 0 to 4 Years

Adapted and modified from Ryan, G. (2000) Childhood Sexuality: A decade of study. *Child Abuse & Neglect, 24*(1), 33-48 and True Relationships and Reproductive Health (2015) Sexual Behaviour in Children & Young People: A guide to identify, understand and respond to sexual behaviours, https://www.true.org.au/ArticleDocuments/337/Traffic%20LightsBrochure.pdf.aspx?Embed=Y

Blue Flags: Commonly encountered/typical behaviours that may require pastoral intervention (LOW)	Yellow Flags: Behaviours requiring an elevated level of concern and pastoral intervention (ELEVATED)	Red Flags: Serious matters requiring a high level of concern and immediate action (HIGH)
 genital or reproduction conversations with peer or similar age siblings comfortable being nude in presence of others body touching and holding own genitals unselfconscious masturbation without penetration curiosity about body parts and functions wanting to touch familiar children's genitals during play, toilet or bath times Show me yours/I'll show you mine with peers Curiosity and wanting to touch genitals, breast or bottom of familiar adult (eg. In bath) 	 preoccupation with masturbation preoccupation with sexual behaviours explicit sexual talk, art or play following others into private spaces (toilets, bathrooms) to look at them or touch them attempting to expose the genitals of others (i.e. pulling skirts up or pants down) preoccupation with touching the breasts, bottom, or genitals of other children attempting to touch or touching adults on the breasts, bottom, or genitals in ways that are persistent and/or invasive touching the genitals/private parts of animals after redirection precocious sexual knowledge simulating foreplay with dolls or peers with clothing on (i.e. petting, french kissing) 	 masturbation which causes harm to self or is persistent nature or duration or involves penetration mutual masturbation or group masturbation persistent explicit sexual themes in talk, art or play simulating sexual touch or sexual activity persistently touching the genitals/private parts of others forcing other children to engage in sexual activity sexual behaviour with others, dolls or animals involving penetration with objects Sexually explicit conversations between persons of a significant age difference

Note:

In some circumstances, behaviour will be unlawful and will require immediate action. In some circumstances behaviour will constitute grounds for making a report of risk of significant harm (ROSH) to the Department of Communities and Justice (DCJ) Child Protection Helpline and/or making a report to Police. Reference should be made to the *Mandatory Reporter Guide/Childstory* for assistance with decision making.



Continuum of Sexual Behaviours for Children 5 to 9 Years

Adapted and modified from Ryan, G. (2000) Childhood Sexuality: A decade of study. Child Abuse & Neglect, 24(1), 33-48 and True Relationships and Reproductive Health (2015) Sexual Behaviour in Children & Young People: A guide to identify, understand and respond to sexual behaviours, https://www.true.org.au/ArticleDocuments/337/Traffic%20LightsBrochure.pdf.aspx?Embed=Y

Blue Flags: Commonly Red Flags: Serious matters Yellow Flags: Behaviours encountered/typical behaviours requiring an elevated level of requiring a high level of concern that may require pastoral concern and pastoral intervention and immediate action (HIGH) intervention (LOW) (ELEVATED) masturbation which causes increased sense of privacy preoccupation with masturbation harm to self or is persistent body touching and holding nature or duration or preoccupation with sexual own genitals involves penetration behaviours masturbation, usually with persistent bullying, awareness of privacy explicit sexual talk, art or play degradation or humiliation looking at or touching the attempting to expose the with sexually aggressive bodies of familiar children genitals of others (i.e. pulling themes and looking (show me yours skirts up or pants down) sexual activity and/or and I'll show you mine", touching the genitals/private conversations with others playing 'family') parts of animals after that involves imbalance of interest about sexuality redirection power, aggression, coercion (questions about babies, precocious sexual knowledge or force) gender, relationships, simulating sexual behaviour persistent explicit sexual sexual activity) beyond developmental age themes in talk, art or play • imitating seduction (i.e. with others (children and simulating or participating kissing, flirting) adults) in sexual touch or sexual • use of dirty words or jokes persistent questions about activity within cultural or peer sexuality touching the group norm persistent nudity and/or genitals/private parts of use of mobile phones and exposing private parts in others (including sneaking internet in relationships public into rooms while sleeping) with known peers forcing other children to engage in sexual activity persistent sexual behaviour animals Sexually explicit conversations between

Note:

In some circumstances, behaviour will be unlawful and will require immediate action. In some circumstances behaviour will constitute grounds for making a report of risk of significant harm (ROSH) to the Department of Communities and Justice (DCJ) Child Protection Helpline and/or making a report to Police. Reference should be made to the *Mandatory Reporter Guide/Childstory* for assistance with decision making.

persons of a significant age

difference



Continuum of Sexual Behaviours for Children 10 to 13 Years

Adapted and modified from Ryan, G. (2000) Childhood Sexuality: A decade of study. Child Abuse & Neglect, 24(1), 33-48 and True Relationships and Reproductive Health (2015) Sexual Behaviour in Children & Young People: A guide to identify, understand and respond to sexual behaviours, https://www.true.org.au/ArticleDocuments/337/Traffic%20LightsBrochure.pdf.aspx?Embed=Y

Blue Flags: Commonly encountered/typical behaviours that may require pastoral intervention (LOW)	Yellow Flags: Behaviours requiring an elevated level of concern and pastoral intervention (ELEVATED)	Red Flags: Serious matters requiring a high level of concern and immediate action (HIGH)
 growing need for privacy use of sexual language and jokes within cultural norm information seeking about sexuality use of material for sexual arousal interest in relationships sexually explicit conversations, jokes and use of obscenities with peers private masturbation hugging, kissing, holding hands playful exhibitionism with peers use of mobile phones and internet in relationships with peers 	 preoccupation with masturbation persistent explicit sexual talk, art or play including sexually aggressive themes noticeable change in behaviour (adult like flirting, seeking adult relationships) pornographic interest sexual activity with unknown peer (kissing, masturbation) oral sex or sexual intercourse with peer aged partner fear of STI or pregnancy sexual graffiti (especially graphic and impacting individuals) verbal sexual harassment violation of others' body space single occurrence of peeping, exposing, frottage with own age peers using mobile phones and internet to send or receive sexual images of another person with their consent 	 masturbation with penetration or which causes harm to self and /or exposing others to this mutual masturbation or group masturbation sexual contact without consent (including touching genitals of others) sexual activity and/or conversations with others that involves imbalance of power, aggression, coercion or force) sexual harassment (including sexually explicit threats) STI or pregnancy sexting organising to meet online acquaintance participating in sexual activities for money sexual activity with animals possessing, accessing or sending child exploitation material (photos of children naked or in sexual activity

Note:

In some circumstances, behaviour will be unlawful and will require immediate action. In some circumstances behaviour will constitute grounds for making a report of risk of significant harm (ROSH) to the Department of Communities and Justice (DCJ) Child Protection Helpline and/or making a report to Police. Reference should be made to the *Mandatory Reporter Guide/Childstory* for assistance with decision making.



Continuum of Sexual Behaviours for Children 14 to 17 Years

Adapted and modified from Ryan, G. (2000) Childhood Sexuality: A decade of study. Child Abuse & Neglect, 24(1), 33-48 and True Relationships and Reproductive Health (2015) Sexual Behaviour in Children & Young People: A guide to identify, understand and respond to sexual behaviours, https://www.true.org.au/ArticleDocuments/337/Traffic%20LightsBrochure.pdf.aspx?Embed=Y

to sexual behaviours, https://www.true.org.au/ArticleDocuments/557/Traint%20EightsBrochure.pur.aspx?cmbed=Y			
Blue Flags: Commonly encountered/typical behaviours that may require pastoral intervention (LOW)	Yellow Flags: Behaviours requiring an elevated level of concern and pastoral intervention (ELEVATED)	Red Flags: Serious matters requiring a high level of concern and immediate action (HIGH)	
 need for privacy use of sexual language and jokes within cultural norm accessing information about sexuality use of material for sexual arousal interest in relationships sexually explicit conversations, jokes and use of obscenities with peers private masturbation interest and/or participation in relationship with persons the same age Sexual activity with same age partner (consider ability to consent) use of mobile phones and internet in relationships with peers 	 sexual obsession that interferes with daily functioning voyeurism persistent explicit sexual talk, art or play including sexually aggressive themes persistent exhibitionism unsafe sexual behaviour (unprotected sex, multiple partners, frequent change of partner) STI or unplanned pregnancy oral sex or sexual intercourse with partner of more than two years age difference or development organising to meet an online acquaintance with a peer or known adult using mobile phones and internet to send or receive sexual images of another person with their consent 	 obsessive masturbation which causes harm to self and /or exposing others to this obsession with sexually aggressive and/or illegal pornography grooming behaviour sexual contact without consent (including touching genitals of others) sexual activity and/or conversations with others that involves imbalance of power, aggression, coercion or force) sexual harassment (including sexually explicit threats) sharing sexual images of others without consent organising to meet online acquaintance participating in sexual activities for money sexual activity with animals possessing, accessing or sending child exploitation material (photos of children 	

Note:

In some circumstances, behaviour will be unlawful and will require immediate action. In some circumstances behaviour will constitute grounds for making a report of risk of significant harm (ROSH) to the Department of Communities and Justice (DCJ) Child Protection Helpline and/or making a report to Police. Reference should be made to the *Mandatory Reporter Guide/Childstory* for assistance with decision making.

naked or in sexual activity



8. Additional factors to consider

In considering the seriousness of sexual behaviour occurring between children and/or young people, and the risk associated with the behaviour, a preliminary examination and understanding of the facts and its context is important.

The factors listed below are not always obvious features of the behaviour. However, they are important considerations when identifying the seriousness and risk associated with sexualised behaviour. If any of these factors exist, they may elevate the level of concerning behaviour.

*When carrying out this assessment systemic Catholic schools should consult with relevant CSO/CEO personnel, eg Child Protection/Safeguarding/School Counselling.

(Note: The absence of a factor is NOT to be taken as indicating that there is no risk).

Considerations	Mark box (if relevant)
Power and Control	
Participants differ in size	
Participants differ in age	
Participants differ in capacity to understand	
Participants differ in strength	
Participants differ in power or authority in their group/setting	
Participants differ in popularity in their group/setting	
Participants differ in role in their group/setting	
Apparent cooperation/compliance	
Lack of informed choice and mutual agreement to participate	
Fear of reprisal for refusal to participate	
Lack of informed knowledge and understanding of what was being proposed	
Lack of informed knowledge and understanding of possible consequences	
Behaviour allowed without resistance despite personal beliefs or desires	
Coercion	
Pressure to participate was applied	
Deception or trickery influenced participation	
Bribery influenced participation	
Intimidation influenced participation	
Threats (eg, loss of relationship, privilege; threat of retribution) influenced participation	
Manipulation (eg, force, violence, physical restraint) influenced participation	
Degrading or belittling (eg, disparaging comments/actions) influenced participation	
Nature of behaviour	
Opportunistic (ie took advantage of a situation or circumstance)	
Secretive (ie furtive, hidden or denied)	
Compulsive (ie uncontrolled &/or obsessive &/or very repetitive)	
Degrading (ie with intention to degrade or belittle or hurt)	



9. Initial Response

Harmful or PSB by a child or young person, whether occurring on school premises or not, is a significant issue for the school.

As these matters are complex and can have a significant impact on those involved it is important staff seek assistance when required.

In diocesan Catholic schools, specialist staff from the diocesan office will assist you with these matters and help you formulate the appropriate response. Private school principals should follow relevant school policies and procedures. Advice can be sought from CSNSW State Manager - Wellbeing.

Immediate response – first staff member/s involved

Immediate Safety Needs	 If an onsite incident: in an emergency call 000, apply first aid While at school, parties should not have unsupervised access
Reassure and show care	 Remain calm, non-judgmental and actively listen. Provide appropriate reassurance and do not make any promises. Do not interview anyone
• Respond	 With the assistance of other staff establish whereabouts of students involved. Provide adequate supervision. Supervising staff are not to question the students. Quarantine any material (including electronic equipment) connected to the incident, for hand over to authorities if required
• Inform	Principal or their delegate
• Record	 Make detailed notes of what you heard, observed and the action taken, sign and date the notes and provide a copy to the Principal or their delegate. Store confidentially and securely.

Immediate response – Principal or their delegate

Information	 Obtain a detailed report of the incident/s [where appropriate this should be completed by the person/s reporting the incident/s] Gather any physical evidence (documents/material) connected to the incident/s [DO NOT copy or send images that could be considered child abuse material. Secure the device and contact the Police for further direction]
• Record	Make notes of any action taken, sign and date the notes. Store confidentially and securely.
Inform/consult (systemic schools only)	 Consult relevant specialist staff at CSO/CEO (eg Child Protection/Safeguarding; Counselling; Wellbeing) for guidance before taking further action. Forward copies of all documentation to relevant personnel
Identify	CSO/CEO staff and Principal (or delegate) evaluates the behaviour, interaction and the context to assess the level of concern. Refer to "Identifying level of concern" page 10.



Other matters to Consider		
	N	N.L.
Is the person making the report a student or staff member and capable of making a written statement /incident report? [consider developmental stage/ emotional distress]	Yes	No
Where are the students who are involved right now? [i.e. Classroom, home, excursion, playground]		
Do any of the students have access to each other?	Yes	No
Ensure that the students involved do not have unsupervised access to each of	other	
Is there a current risk to anyone? [i.e. Possibility of the incident repeated to same or other student, emotional distress to	Yes	No
students involved, confidentiality issues etc] If "yes" – take necessary steps to mitigate risk!		
Are the students involved aware that the concern has been reported to the school?		No
[i.e. report could have been made by a third party and a student involved may not be aware of the report being made. Use caution and seek advice prior to notifying students involved of a report being made]		
Ensure support is available for the students involved		
Do any of the students have particular vulnerabilities? (eg disability, trauma, mental health issues)	Yes	No
This should be considered when developing the risk and safety plan.		
NB: If a student has a disability any response must take into consideration the requirement to consult with the child and parents under the Disability Discrimination Act 1992 (Cth)		



10. Response Plan

A Response Plan reflects the following principle: The human rights of all children and young people shall be respected and addressed. In particular, the rights of each child to protection, to having their voice heard and their opinions taken into account when decisions are being made about them.

The aim of any Response Plan is to:

- Identify strategies that ensure the safety of all children and young people
- Keep children and young people safe from harming themselves or others
- Focus on ways activities can be made safer with appropriate supervision
- Identify which adults are responsible to ensure the strategies are maintained and effective.

Anyone (students, parents, staff) who have been affected by PSB behaviour should be offered assistance. Catholic schools may respond differently to children and young people with PSB according to:

- the availability of relevant specialist staff in schools and/or diocesan offices.
- local culture and contextual issues
- the level of involvement of external authorities, eg, DCJ, Joint Child Protection Response Programme (JCPRP), NSW Police.
- access to resources/support available in the wider community (particularly in rural locations).

Regardless of variation, it is essential that Catholic schools meet their legal and ethical responsibilities to provide care and protection to all children and young people who are part of their communities.

It is essential that all staff take a 'risk management approach' to this process, at all times considering all available information in order to reasonably discern how to report and respond to incidents, in accordance with their legal obligation and duty of care.

While community integration is an important part of the process of rehabilitation, safety is the priority.

Note: Where the child has a disability, any response must take into consideration the requirement to consult with the child and parents under the *Disability Discrimination Act 1992* (Cth)



Response Plan: Low Level of concern (Blue flag)

The information below outlines actions advised for the school when responding to PSB assessed to be a low level of concern. In these cases the school's usual behaviour management procedures/plans can usually be followed.

• Systemic Catholic schools should consult with their diocesan office.

LOW Level of concern				
Report	 Low level concerns are not usually reportable to external authorities Relevant staff may need to be informed to ensure adequate supervision 			
Investigate	 School will need to gather further information to assist in thoroughly assessing the situation and developing an appropriate response Refer to summary Checklist: Appendix 1 Do you need to do a risk assessment? 			
Response to the student exhibiting behaviour	 Reinforce behaviour expectations Include one-on-one explicit teaching where appropriate Offer support from the school counsellor Determine if a Student Support Plan is required, (which may include pastoral support, necessary restrictions, monitoring) 			
Response to the student affected by the behaviour	 Positively reinforce the action of reporting the incident to the school and reassure the student that their safety and wellbeing is paramount Offer support from the school counsellor Determine if a Student Support Plan is required 			
Response to any staff affected by the behaviour	Debrief with staff Offer EAP			
Communication with parents/carers	 Meet with parents/carers to inform them of the incident and to discuss the support being provided by the school Seek any relevant background information that could assist the school in assessing, supporting and managing the situation/students. Eg individual vulnerabilities (i.e. history of trauma, neglect); lack of supervision or access to internet or inappropriate material (student exhibiting behavior); bullying; inadequate provision of sex education to support healthy behaviours; previous involvement with external services 			
Record	 Keep detailed notes of meetings and any action taken. Keep a copy of signed Student Support Plans Store confidentially and securely Systemic schools should forward copies of all documentation to CSO/CEO 			



Response Plan: Elevated level of concern (yellow flag)

The information on the following two pages outlines actions advised for the school when responding to PSB assessed to be at an <u>elevated</u> level of concern. In some case's the school's usual behaviour management procedures/plans may be followed. Should you require a more comprehensive risk assessment & management plan refer to p43

Systemic Catholic schools should consult with their diocesan office.

ELEVATED level of concern			
Report	 Elevated level concerns may not be reportable to external authorities [If unsure complete MRG to determine reporting obligation.] Relevant staff will need to be informed to ensure adequate supervision 		
Response to the student exhibiting behaviour	 Reinforce behaviour expectations. This should be done one-on-one and include explicit teaching where appropriate. Consider relevant school policies eg Behaviour, Wellbeing etc and ensure you follow correct process and procedures Consider necessary restrictions including in school restrictions, supervision, withdrawal from class; playground; activities, etc (see page 28) Does the PSB require the student to be away from school? If so what leave is the principal granting? Eg, Approved Leave, suspension, medical etc Is a Risk Assessment required? (see pages 27-29 + Appendix 6 steps 3-6) Develop a Student Support Plan (include pastoral support, supervision, monitoring) (see Appendix 6 or use regular behavior support plan) Does the student require therapeutic intervention? If so, will support be from the school counsellor (be aware of potential conflict of interest) or alternately is the student required to engage in therapeutic or specialist support from an external professional outside the school? If so, is this a condition of remaining at school? Don't forget to consult the student and parents/carers when developing plans After school investigation is completed further implementation of relevant school behaviour management processes should continue. Don't forget to monitor student's progress and reassess risk 		
Response to the student affected by the behaviour	 Positively reinforce the action of reporting the incident to the school and reassure the student that their safety and wellbeing is paramount Offer support from the school counsellor where appropriate otherwise consider referral to an external therapeutic clinician. (In referring the student to an external clinician is the school following due diligence?) Develop Student Support Plan Is the student at risk of harm? If so incorporate a safety plan Consult the student and parents/carers when developing plans unless it would be inappropriate to do so. Eg due to harm etc Don't forget to monitor and assess 		
Response to staff affected by the behaviour	Offer EAPDebriefing with staff		



Communicati	Contact parents/carers to inform them of the incident and to discuss the support being provided by the school and any passessary restrictions and further than the support being provided by the school and any passessary restrictions and further than the support being provided by the school and any passessary restrictions and further than the support being provided by the school and any passessary restrictions.			
on with parents/carers	support being provided by the school and any necessary restrictions and further follow up required			
Communication	 Seek any background information that could assist the school in supporting the 			
with	student. Eg vulnerabilities (eg history of trauma, neglect); lack of supervision			
parents/carers	and access to internet or inappropriate material [student exhibiting behaviour];			
(continued)	inadequate provision of sex education to support healthy behaviours; bullying; previous involvement with external services,)			
	Consult parents/carers when developing the support plan			
	 After the school investigation is completed meet with parents and student to discuss outcome and any action to be taken 			
	 School to maintain regular contact with parents/carers to monitor students wellbeing 			
	wellbeilig			
	For student affected by behavior:			
	Contact parents/carers to inform them of the incident and to discuss the			
	support being provided by the school			
	 Seek any background information that could assist the school in supporting the student. Eg vulnerabilities (eg prior history); lack of supervision; access to 			
	internet; inadequate provision of sex education to support healthy behaviours;			
	bullying ; previous involvement with external services,)			
	Consult parents/carers when developing the support plan			
	 School to maintain regular contact with parents/carers to monitor students wellbeing 			
Investigate	If the matter is not reportable to external authorities the school will need to			
	gather further information to assist in assessing appropriate response			
	Refer to summary checklist (Appendix 1)			
	 Systemic schools should consult CSO/CEO prior to commencing this process and forward all information gathered to CSO/CEO 			
Record	Keep detailed notes of meetings and any action taken.			
	Copy of Risk Assessment & Management Plan template available p43			
	Keep a copy of signed Student Support Plans			
	Store confidentially and securely			
	Systemic schools should forward copies of all documentation to CSO/CEO			



Response Plan: High level of concern (Red flag)

The information on the following two pages outlines actions advised for the school when responding to PSB assessed to be a <u>HIGH level of concern.</u> A comprehensive Risk Assessment & Management Plan is required. See template (Appendix 6) p43

Systemic Catholic schools should consult with their diocesan office.

 High level concerns are most likely reportable to external author MRG to determine reporting obligation. PSB that is potentially criminal is reportable to Police & DCJ. Relevant staff will need to be informed to ensure adequate sup Response to the student exhibiting Consider relevant school policies eg, Behaviour, Wellbeing, Exp 	pervision.
 Suspension etc and ensure you follow correct process and process. Consider necessary restrictions including in school restrictions, withdrawal from class; playground; activities, etc. Does the PSB require the student to be away from school? If so the principal granting? eg, Approved Leave, suspension, medicate. A Risk Assessment is required (see pages 27-29 + Appendix 6 st Develop a Student Support Plan (include pastoral support, super 	oulsion & cedures. supervision, o, what leave is al, etc. teps 3-6).
 monitoring) (see Appendix 6 or use regular behavior support pl Does the student require therapeutic intervention? If so, it is as student engages in therapeutic or specialist intervention outsid Will this therapy be a condition of continued enrolment? Often of risk involved in the PSB the student must engage in therapy in mitigate risk. Will the student have to check in with the school counsellor or nominated person? Don't forget to consult the student and parents/carers when do however before disclosing details of a student's high level PSB to consideration must be given as to whether: further harm will arise as a result of the disclosure; the student (15 years +) consents to the information being school. Where the student does not consent, Police can provide the note that of the disclosure of the student and parents when developing the Resafety Management Plan) see Appendix 6. After school investigation is completed, further implementation school behaviour management processes should continue. You 	dvisable that the de the school? In due to the level in order to another eveloping plans to a parent/carer shared by the otification. RAMP (Risk &



Response to the student affected by the behaviour	 Positively reinforce the action of reporting the incident to the school and reassure the student that their safety and wellbeing is paramount. Offer support from the school counsellor where appropriate otherwise consider referral to an external therapeutic clinician. (In referring the student to an external clinician is the school following due diligence?). Develop Student Support Plan. Is the student at risk of harm? If so incorporate a safety plan. Consult the student and parents/carer's when developing plans unless it would be inappropriate to do so. Eg due to harm etc. Don't forget to monitor and assess. 		
Response to staff affected	Debrief with staff.Offer EAP.		
Communication with parents/carers	Advice should be sought from NSW Police or DCJ in instances where reports were made to them. If the matter is reportable the information provided to parents/carer'2s may be restricted [CP will provide guidance of what information can be provided by systemic schools]. For student exhibiting behaviour • Before disclosing details of a student's high level PSB to a parent/carer consideration must be given as to whether (i) further harm will arise as a result of the disclosure (ii) the student (15 years +) consents to the information being shared by the school. Where the student does not consent Police can provide the notification. Otherwise refer to "Communication with parents" section for Elevated level of concern. (pages 22-23). For student affected by behaviour Refer to "Communication with parents" section for Elevated level of concern. (pages 22-23).		
Investigate	 If the matter is reportable to external authorities the school will NOT gather further information until after the external investigation is completed If the matter is not reportable to external authorities or the external investigation has been completed, the school will need to gather further information to assist in assessing and planning an appropriate response. This may include requesting information from external authorities about their investigation. For information on requesting information under Chapter 16a (see definitions on page 7) Refer to summary checklist (Appendix 1) 		
Record	 Keep detailed notes of meetings and any action taken. Keep a copy of signed Student Support Plans The RAMP should be stored in a confidential file and access only by those who need to know. 		



11. The Risk Assessment & Management Plan (RAMP)

In cases of elevated concern a comprehensive Risk Assessment & Management Plan (RAMP) is required.

A RAMP template is available in Appendix 6.

This RAMP is undertaken to outline relevant safety concerns identified by the student's behaviour and a school management plan is developed to mitigate the risk arising from those concerns.

Obtaining information:

As such, the RAMP often requires obtaining information from other schools (NSW government & non-government schools registered under the Education Act) as well as any other relevant agencies.

Relevant agencies include:

- NSW Police
- A State government department or public authority (eg Communities & Justice)
- A government school or registered non-government school or TAFE
- A public health organization or private health facility
- An accredited adoption service provider
- Private Health Professionals (including registered psychologists, nurses, medical practitioners, OT's, speech pathologists, accredited social workers)

Information can be exchanged under <u>Chapter 16 A</u>, the Children & Young Persons (Care & Protection) Act: https://www.facs.nsw.gov.au/download?file=336193

Consent:

Ideally, parents and students play a significant role in the development of the RAMP and should:

- Consent to information being requested or transferred
- Be consulted regarding potential strategies to support the student.

Although all reasonable steps should be taken to obtain consent it is not required by law. Legislation allows for the exchange of information notwithstanding the restrictions on using and disclosing sensitive information under the Privacy Act 1988 (Cth) and the Australian Privacy Principles. Eg Information must be related to the safety or welfare of the child/young person at school.

School principals should seek advice if they are unsure about information exchange. In systemic Catholic schools, principals must consult with their CSO/CEO if they are considering implementing a RAMP.

Confidentiality:

PSB matters are highly sensitive. Confidentiality (keeping the matter between those involved) should be maintained.

12. Risk Management and Safety Planning

Risk falls along a continuum using a five-tier model. This model assists school staff to better understand the level of risk posed by a student and assists with risk mitigation.

The strategies listed below are used as a protective measure to safeguard students within the school setting. Children and young people at the highest end of the continuum of risk should not be placed in a position where they have access to other vulnerable people. They should only be permitted to participate in structured activities where they can be closely supervised at all times by a person in authority who is aware of concerns around their sexual behaviour; the level of risk that behaviour poses and any strategies that the child or young person tends to use in order to gain access and opportunity to abuse.

The following **Risk Management Matrix** is a guide to identify the relevant levels of risk and to assist with mitigation strategies.

(Systemic schools should consult with relevant CSO/CEO staff).

Risk		Freedoms	Restrictions
Severe	W-	Participation in structured activities where no vulnerable others	No contact with potential victims Close supervision by an informed adult at all times
High	10	Contact with vulnerable others Participation in structured activities	Close supervision by informed adult at all times
Elevated	000		Supervision by informed adult at all times
Guarded		· ·	Supervision by responsible adult at all times
Low		· ·	Monitoring by informed responsible adult at all times

Explanation of Terms:

Freedoms are permitted activities which require a degree of personal responsibility that is matched to the person's demonstrated capacity to meet the responsibility.

Restrictions are imposed upon the person in relation to the activities that require a degree of personal responsibility that the person does not yet have the capacity to meet.

Note: In reintegrating children and young people into the school/agency service, difficulties may arise. The good of all concerned may sometimes necessitate a negotiated transfer to another school/agency setting. In order for the new setting to appropriately manage risk, the school/agency may need to exchange information in accordance with relevant legislation.

13. Risk Mitigation Strategies – Freedoms and Restrictions

When a school is developing a risk management and safety plan, this should include consideration of the freedoms and restrictions that will be placed on a child or young person to protect the safety, welfare and wellbeing of all.

Term	Meaning
Structured Activities	Any activity that involves a child or young person for a specific purpose with particular outcomes in mind. Structured activities limit freedom so that there are precise expectations about what a participant will be doing at any time. For example, school, tennis class with a coach and small number of peers, etc.
Unstructured Activities	Any activity that involves a child or young person for a general purpose, that allows for a range of approaches to achieving individual outcomes. Unstructured activities allow some freedom of choice. For example, attending a particular Youth/Sports Club where participants may choose to play basketball for part of the time, and pool when they feel like a change.
Free Time	A stipulated period of time where the child or young person can choose what he/she wants to do, and where he/she wants to do it.
Close Supervision	Surveillance of all activities takes place in the immediate vicinity of the child or young person. Strategies in place to supervise and monitor activities, including conversations when relevant.
Supervision	Surveillance of all activities takes place in the vicinity of the child or young person. The child or young person must remain in visual range of the supervisor.
Monitoring	The child or young person may be out of audio or visual range of the supervisor but must keep the supervisor briefed with current activities on a regular basis. For example, a child may be able to go to the park unsupervised but must return home at regular intervals to 'check in'.

14. Reviewing the Risk Management and Safety Plan

Monitoring and reviewing the RAMP should be a planned part of the risk management process.

RAMPs must be reviewed regularly and modified as required.

All relevant stakeholders should be involved in the review process, including any external practitioners who have been involved with the child/ young person.

Input from all stakeholder is encouraged to support optimal student outcomes.

When reviewing the RAMP consideration needs to be given to which areas are working and those not helpful to the process of minimising risk.

A systemic approach to risk management includes:

- Reviewing the issues of concern
- Identifying control measures eg are the current risk strategies reducing or eliminating the risk?
- Revisiting the frequency of the behaviour. Is It reducing?
- Are there any associated risks not apparent previously?
- What interventions are working?

RAMP review should be documented.

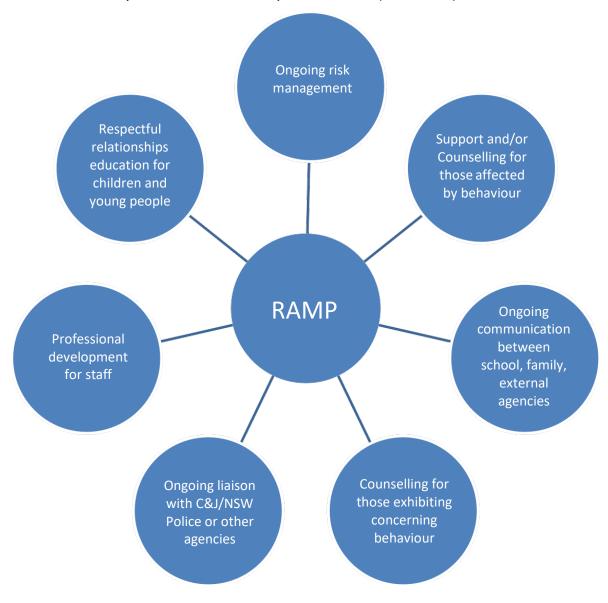
Control measures should remain in place until the risk is minimised or eliminated.

Ongoing support should be offered to those members of the school community (students, staff) exposed to the PSB or involved in the risk assessment process where required.

Note: If it becomes apparent through the course of a review that a child or young person has caused significant harm to another child or young person and **current** concerns exist, a report should be made to DCJ.

Refer to the Mandatory Reporter Guide/ChildStory Reporter.

15. Summary: Elements of a Response Plan – (overview)



16. When the Child or Young Person Changes Schools

When a child or young person who has engaged in seriously concerning (eg High level) PSB is changing schools then principals must consider providing information to the enrolment school.

In the same manner information can be received or requested by a school, so to can it be transferred by you to another school (government or non-government) in order to promote the safety, welfare or wellbeing of the child or young person leaving.

This transfer of information does not require consent under Chapter 16A of the *Children and Young Person (Care and Protection) Act 1998* (NSW).

For further information on information exchange and consent refer to p26 of this manual or visit NSW Communities & Justice.

https://www.facs.nsw.gov.au/providers/children-families/interagency-guidelines/exchanging-information/chapters/chapter-16a

Appendices

Appendix 1

Summary Checklist

You can use this form to check if you have completed all tasks required in management of PSB

Calcad			
School			
Students Involved:			
Name Exhibiting Affected Witness Sex Age (Yrs) Class	SWD		
□ □ M/F			
Brief description of behaviour/incident			
[What, where, when]			
ACTION TAKEN			
Obtain detailed report of incident/s [where appropriate this should be completed by the person reporting the incident/s]			
Immediate steps taken to safeguard those involved [ensure students involved do not have unsupervised access to each other]			
 Systemic schools should consult CSO/CEO for guidance before taking further action & forward copies of relevant reports 			
IDENTIFY (based on all current information)			
Behaviour/interaction and context evaluated What is the Level of Concern?			
Level of concern assessed			
REPORT			
MRG completed [Copy to be kept on file] Systemic schools forward copy to CSO/CEO]			
No report required			
Outcome of MRG Report made to DCJ			
Report made to Police			
 DCJ/Police investigating [school ensures safety of students and awaits feedback from DCJ/Police before commencing investigation/information gathering] 			
 DCJ/Police are <u>not</u> investigating School may gather information [refer to School Investigation section of checklist] 			
In consultation with CSO/CEO communication plan developed to report to other relevant parties (i.e. parent/carer, staff and others) [seek guidance from DCJ/Police if report made]			

RESPONDING [Risk Management and Risk	Reduction] * Systemic schools consult CSO/CEO	
Where appropriate counselling support offered to all parties involved		
Risk Management (Risk Assessment & N Refer to RAMP Appendix 6	Management Support Plans)	
Restrictions required for student exhibi	ting behaviour	
	In school restrictions/supervision	
	Withdrawal from class	
	Approved Leave	
Withdrawal from class/Approved Leave	letter sent to parent/carer	
Meeting with student and parent/carer [support plan will be required]	held prior to return to class/school	
Support Plans required		
	For student/s exhibiting behaviour	
	For student/s affected by behaviour	
	Student/s exhibiting behaviour and family consulted	
	Student/s affected by behaviour and family consulted	
Support Plans implemented		
	Meeting with student/s exhibiting behaviour and family to implement plan	
	Meeting with student/s affected by behaviour and family to implement plan	
Date for review of Support Plans timetabled		
Has the school followed all relevant policies?		
Risk Reduction		·
Background information gathered from	parent/carer to identify possible triggers	
Counselling support		
	In school	
	External	
1:1 targeted education required and co	nducted	
Whole class/school education required	and conducted	
Support provided to family		
	Education/Information	
	External referral	
Change to school environment/process/procedure		

CCHOOL INVEST	TICATION (O. I. (COL/D. II		1 . 1	
	TIGATION [Only if DCJ/Police are n			
Systemic schools consult CSO/CEO prior to commencing investigation & forward copies of all documentation gathered in this process				
Gather relevant	t information			
Detailed report of incident/s [where appropriate this should be completed by		Person/s affected by behaviour		
		Witnesses		
the person giving	the person giving the information]		Person/s exhibiting behaviour	
Documentary evidence [DO NOT copy or send images that could be considered child abuse material – secure the device and contact the Police for further direction]				
If DCJ/Police have conducted an investigation do you require a transfer of information under Ch16A? (systemic schools request will be completed by CSO/CEO staff)				
School or diocesan behaviour management processes implemented				
		No action taken		
[Kejer to School E	Behaviour Management Policy]	In school consequences		
[Refer to Suspension, Expulsion and Exclusion procedures]		Suspension		
		Expulsion		
		Exclusion		
			,	
KEY CONTACT F	PERSONS			
Location	Name		Contact Number	
School				
CSO/CEO (if relevant)				
External				
External				
Form Comple	eted by:			

Appendix 2

Information Sheet for parents regarding problematic sexualised behaviour

What is problematic sexualised behaviour (PSB)?

For the purpose of this document the term "problematic sexualised behaviour" refers to any sexualised behaviour that is outside what is considered "normal" for the developmental age of a child (eg it may be excessive, secretive, offensive or poses a risk to self or others). As PSB covers a broad spectrum of behaviour (from developmentally inappropriate to criminal) a range of intervention is needed.

Children who exhibit harmful PSB require appropriate therapeutic intervention from specialists outside the school setting.

What can the school do?

The role of the school is not to determine guilt or innocence of the students involved. The information gathered will be assessed to determine whether or not the behaviour occurred, and any appropriate safety measures and risk manage strategies that may be required.

What do other agencies do?

A report will be made to <u>Community and Justice (DCJ)</u> if the school believes that a child or young person is at risk of significant harm. The school does not have to inform you if they make a report.

<u>The Police</u> may become involved to determine if the behaviour constitutes a criminal offence. The school must notify police if they believe there has been a criminal offence. The parents of the students involved can also go to the police if they chose to.

The school does not determine if Police or DCJ take action. Where Police or DCJ become involved, the school may be restricted in the information they can share with the parties involved.

How can I keep my child safe at school?

By ensuring they follow the *Risk and Safety plan* (RSP) devised at the school. You and your child (if appropriate) will have input into the RSP as will relevant school staff.

What does the risk assessment and safety plan involve?

The RSP involves all relevant parties. Each student involved will have their own RSP which will be reviewed and revised regularly according to the needs of the students involved. The RSP is necessary because the school has a legal duty to take reasonable care for the safety and welfare of all students and staff.

Confidentiality - Who can I tell?

Because these matters are highly sensitive it is important that confidentiality is maintained.

Confidentiality means keeping the matter between those involved. The RSP will assist the school in determining who the information needs to be shared with in the school community and possibly with other professionals. (eg external counsellor, GP etc) This is not for general discussion with others. Confidentiality supports the students involved.

You can seek professional or legal advice if you wish to do so.

Who is the case manager?

A case manager is a staff member at the school and is appointed by the school Principal to manage the matter. All points of communication go through the case manager and the RSP is reviewed in meetings with the case manager. The case manager may seek assistance from the Catholic Schools Office if required.

What are the different levels of PSB?

There are three levels of PSB, identified via a flagging system.

Blue Flags – are commonly encountered/typical behaviours that may require pastoral intervention.

Yellow Flags – are behaviours requiring an elevated level of concern. Eg pastoral intervention plus monitoring, supervision, counselling, whole class education etc

Red Flags: -are serious matters requiring a high level of concern, immediate action and usually specialist &/or therapeutic intervention.

Information pertaining to the different levels of PS and harmful behaviours according to a child's age and level of development ae contained in the guidelines. You can request a copy of the continuum along with the definitions of blue, yellow and red harmful behaviours.

What supports will be put in place?

Risk management and safety plan for example – designated play areas, extra supervision, monitoring, alternative toileting arrangements,

Risk reduction for example, explicit teaching of protective behaviours, respectful relationships, who to talk to support plans for students impacted.

Sample Interview Questions

This Sample Record of Interview is to assist Principals and their delegates in interviewing students for the purposes of gathering information relating to a serious incident. You do not need to ask all the questions, but some questions will help complete the picture. The purpose of the conversation with the student is to ascertain any students involved so that they can be included in the initial risk and safety plan.

to

Interview commenced date: ______ Time: _____

Present and role: e.g.	Principal (name); Year Coordinator (name); Student (name)
Role/name introduced	her/himself and explained her/his role.
A good generic question discuss.	on to start the conversation is to ask what the student thinks you are there to
prompt a bit – someth	vant to talk to you about? The student should have an idea but you may have to ling like – There was an incident on (xxx date) that xxx someone (name the person ent told me) told me about can you tell me about it
Interviewer:	
Tell me how you he Tell me about what Who else was there Where did this hap When did this happ Who do you know Who have you spol Did you tell your m Have you spoken to	ben? is involved? ken to about this? um or dad or anyone at home? by your friends about this at all? rthcoming with the answer or, the story they are telling you does not make sense
Tell me about that Who was there? Who told you to do	(name them) about an incident – could you tell you me about that?
determine if it is the t Interview concluded:	ruth or not – remember this is about gathering information.
St I	Defeat Manager
Sianed.	Drint Name:

Definitions & information relating to Problematic Sexualised Behaviour

(For parents/staff)

Age of Consent:

Age of consent laws are designed to protect children and young people from sexual exploitation and abuse. Such laws effectively determine that children and young people below the age of consent are yet to reach a level of general maturity enabling their safe participation in sexual activities. In relation to sexual abuse charges in each State and Territory, the key difference between child sexual assault and adult sexual assault is that adult sexual assault is based on the absence of sexual consent, whereas in child sexual assault, the issue of consent is superseded by age of consent laws (Eade, 2003).

An important distinction should be made between "willingness" and "consent". A child may be willing to engage in sexual behaviour; however, as they do not have the decision-making capacity to give consent according to law, all sexual interactions between an adult and a person under the age of consent are considered abusive (Barbaree & Marshall, 2006).

Section 61HE of the *Crimes Act 1900* (NSW) defines consent and states that a person does not consent to a sexual activity if the person does not have capacity to consent because of their age. Under sections 66A to 66D, any sexual intercourse with a child under the age of 16 years is an offence of sexual assault. As such, a child under the age of 16 years of age does not have capacity to consent.

In addition, under section 73, a person who has sexual intercourse or engages in sexual touching, with a young person aged 16 or above but below 18, when that young person is under their special care, commits an offence. Effectively then, in circumstances of special care (which include teachers at a child's school) the age of consent is 18.

Case Management

Case management is a process whereby an individual and/or family's needs are identified, and services are coordinated and managed in a systematic way. The core elements of case management include assessment, case planning, implementation (service delivery), monitoring and review.

Child

There are different definitions under various legislation:

Crimes Act 1900 (NSW) - a child is variously defined as under 18 years (in relation to child prostitution) or under 16 years (in relation child abuse material).

Children and Young Person (Care and Protection) Act 1998 (NSW) - a child is 0-15 years and a young person is 16 years or older but under the age of 18 years.

Child Abuse material (child pornography)

Defined in the *Crimes Act 1900* (NSW) under section 91FB. Material that shows or describes child sexual abuse or other offences against children is illegal under Australian laws.

It is an offence to:

- access, possess, distribute, produce, advertise or make available child pornography or child abuse material
- procure, groom or engage in sexual activity with a person under 16 years of age, or
- send indecent communication to a person under 16 years of age.
- The Australian Federal Police may investigate offences relating to child sexual exploitation online. State and Territory police also have a role in investigating child sexual exploitation offences.

Consent

Four areas of knowledge are required in order to give consent: understanding of what the physical act(s) involve, their meaning, society's laws and cultural norms, and possible consequences (McCarthy & Thompson, 2004).

According to theoretical and practical understandings of consent, those key elements include:

- transparency about what is being proposed (not being tricked or fooled);
- that all parties possess similar cultural knowledge about standards of behaviour;
- that all parties are similarly aware of possible consequences, such as pregnancy or disease;
- having respect for agreement or disagreement without repercussion; and
- that consent is freely given, and that all parties have the legal competence to freely give consent (being in possession of decision-making capacity and unaffected by intoxication).

Equality and coercion

Equality with respect to sexualised behaviour of a child relates to the balance of power and control between those involved in sexual activities. A reasonable degree of equality needs to exist between the parties engaged in sexual activities, whether that pertains to relationships (authority and dependency), physical and/or intellectual capacity, or age (Conroy, Krishnakumar, & Leone, 2015; Craig, 2014; McCarthy & Thompson, 2004; Ryan, 1997). Gender and gender inequality also play a role in sexual consent. Templeton, Lohan, Kelly, & Lundy (2017, p. 1294) find that "adolescent sexual values, personal beliefs and expectations about sex are deeply shaped by gendered behaviours regulated by their peer and social environments."

Coercion can be described as the peer pressure put on one child by another to achieve compliance (Ryan, 1997). Such pressure can be placed on a continuum. The lower end may include implied authority, manipulation, trickery or bribery. The top end of the continuum may include physical force, threats of harm and overt violence.

If the relationship between two children or young people is unequal, non-consensual or coercive, it is abusive and may require a child protection or judicial response.

Commonwealth/State laws

In Australia, there are Commonwealth laws (that govern everyone and have some application overseas) and State or Territory laws that govern people when they are in that State or Territory.

Some State or Territory laws cover areas that have no reciprocal Commonwealth law, and some the State or Territory laws are comparable to Commonwealth law. If there is a clash or discrepancy between Commonwealth and State or Territory laws, Commonwealth law will usually prevail.

Problematic or harmful sexual behaviour

Sexual interaction that is problematic or harmful between two children under the legal age of consent can be difficult to identify and determine. In situations where there is a clear age difference, for example a teenager and a young child, any sexual interaction is sexual abuse, as there is a definite power imbalance. However, when both parties are close in age, identifying whether the sexual activity is abusive is more complex.

Ryan (1997) proposed three factors that must be considered in order to evaluate sexual interactions between two or more children: **consent, equality and coercion**. Reflecting on these three factors can help to clarify when behaviour is harmful or abusive.

Reporting requirements

Requirements vary from State to State. In NSW employees working in schools are mandatory reporters under s27 of the *Children and Young Persons (Care and Protection) Act 1998* (NSW) and are therefore required to report harmful sexual behaviour of children.

Additionally, under s316 and s316A of the Crimes Act 1900 (NSW) persons must report a serious indictable offence and a child abuse offence respectively.

The CSO/CEO requires all staff to report risk of significant harm and to adhere to legislation and not impede or hinder Police or DCJ inquiries.

Sexting:

Sexting is sending and receiving sexual messages through technology such as a phone, app, email or webcam. For some people, sexting is a way to explore sexuality, trust, boundaries and intimacy. However, in some cases, sexting is used to bully, blackmail and exploit.

Sexts can involve words, photos or videos such as:

- a message or post written with sexual language;
- nude or semi-nude photos/videos;
- photos/videos of sexual acts;
- live chats with someone on webcam involving sexual acts;
- screen-captured photos/videos recorded from webcam.

Note: this form may be used on a case by case basis. Not all matters will require this form to be completed. Systemic schools should seek advice and assistance from the CSO/CEO prior to use.

Confidentiality Agreement	
Between the school	(name of school)
and the parents/carers of	(name of student)
We agree to communicate directly with the School Point of Contact/Principal for our child.	any concerns that we have
Additionally, we will not discuss this matter with others in the school commu	nity.
This agreement does not preclude us seeking legal or external advice in relati	on to our child.
If we receive different or new information, we agree to share this information Contact/Principal.	n with the School Point of
Parents signature:	-
Students signature:	
Date:	_
Student Agreement	
I(student name) will not contact the oth any means (including face-to-face, electronically, social media or via a third p	ner student/s involved by erson).
If the other student/s contact me I will inform the School Point of Contact/Priparents). I will agree to keep this matter confidential and will inform the School anything that relates to this matter changes.	
Student signature:	_
Date:	

Sample Risk Assessment and Management Plan (RAMP) for PSB

RISK MANAGEMENT PLAN: Student Displaying Problematic Behaviour Procedures for Management

•IDENTIFY THE BEHAVIOUR

STEP 1

- Name and identify the behaviour/s that pose a health and safety risk
- Name the individuals or groups most at risk

STEP 2

•ANALYSE THE CONTEXT OF THE BEHAVIOUR

• Purpose – Triggers – Place - Time

STEP 3

• ASSESS THE LEVEL OF INHERENT RISK (Where no controls are in place)

• If the level of inherent risk is unacceptable, a plan with controls should be written

- •MANAGETHE RISK Write and implement a Behaviour Risk Management Plan
- Develop strategies that reduce the likelihood and impact of the behaviours

STEP 5

- ASSESS THE LEVEL OF RESIDUAL RISK (After controls are in place)
- If the level of residual risk is unacceptable, contact the Schools Consultant

STEP 6

•REVIEW AND REASSESS

Name of Student:	DOB:
School:	Class/Grade:
Teacher/Year Coordinator:	Date:
Attendees at meeting:	

Step 1 IDENTIFY THE BEHAVIOUR				
Name the behaviours of concern Where applicable ensure appropriate legal procedures for reporting to outside agencies are followed.	Absconding Leaving classroom Leaving school premises Encouraging others to abscond Other Physical attack Punching, kicking, biting, spitting, hair pulling With weapons Throwing objects (at someone or randomly) Personal space / intimidation Other Verbal attack Threats Swearing Abuse Other Property Random damage Targeted damage Stealing / Hiding Other Manipulating Inciting Others Lying Other Commonly encountered	Self harm Physical (cutting, burning, biting) Threat of suicide Attempted suicide Drug abuse Other Oppositional behaviours Defiant Passive aggressive Other Written abuse Cyber Other Drug Use Distribution Possession Stalking Physical Cyber Problematic Sexualised Behaviour Other		
	Behaviour that activates an elevative Serious behaviour raising a high I			
Name the individual/s or group most at risk	Self Other students: (Name/s) Staff: (Name/s) Visitors Other: (Specify)			

ANALYSE THE CONTEXT OF THE BEHAVIOUR Step 2 Acquisition Frustration Anxiety Perceived injustice Attention Power Avoidance **Purpose** Revenge What are the likely reasons Boredom Self-protection behind the behaviour? Communication Sensory stimulation Social / belonging Excitement Failure Stress Thrill Other: Name possible triggers that may cause or escalate Name possible triggers that may reduce or behaviour: de-escalate the behaviour: **Triggers** Individuals Individuals What is likely to trigger the Situations Situations behaviour? Events **Events** Objects Objects At home Playground Transport Pick up / drop off Classroom Specialist classrooms Place Where is the behaviour likely to Excursion Toilets occur? Library Transition Line up Other: Morning Before change of routine Afternoon After change of routine Lunchtime Specific times: Recess (list) Time Beginning of the week When is the behaviour likely to Before specific activities / lesson: End of the week occur? (list) After specific activities / lesson: (list) Cognitive ability Communication ability Motor ability Other contributing Medical needs Social and emotional needs Sensory needs factors Family Special Needs (name) Other (name)

circumstances

Step 4

MANAGE THE RISK - WRITE AND IMPLEMENT A BEHAVIOUR RISK MANAGEMENT PLAN

COMMUNICATION CONSULTATION					
(Indicate who will be informed of the plan)					
School School Principal Assistant Principal REC Leadership Team member All Staff Teachers Support Staff School Counsellor Casual Staff Family Liaison Officer (FLC	Counselling Students with Special Needs Gifted Education Aboriginal Education Curriculum Human Resources Return to Work Officer Child Protection	External/Other Family – parent / caregiver Student Parish Police DCJ External Agency			
Please conside	r limits on disclosure of information conta	lined in relevant Privacy Acts.			
	reduce the likelihood and impact of the ring page. You may wish to consider the f				
	- School Environment Strate	gies -			
Remove Potential Sources of Harm	Remove, isolate or substitute item Plan time out or safe space Rearrange the physical environment	Remove access to triggers - Individuals - Situations - Events - Objects			
School Based Controls	Review supervision roster Review policies – Pastoral Care and Wellbeing, Behaviour Management Communicate behaviour management strategies with all staff	Review, implement, communicate incident management strategies Professional learning - MAPA - Management of Actual or Potential Aggression - Writing behaviour support plans Coping strategies self-care			
- Student Focused Strategies -					
Curriculum Based Support	Address individual learning needs Social skills program Increase aide/teacher assistance				
Behaviour Based Support	Remind, Reteach, Redirect, Remove Emotional regulation support Seating plan Grouping plan Establish behaviour goals Positive reinforcement Counselling referral				
Communication Support	Social stories Visuals Whole class visual timetables				

Step 5

ASSESS THE LEVEL OF RESIDUAL RISK

Taking into account the Risk Management / Strategies that you have developed to reduce the level of risk posed by the student's behaviour assess the level of Residual Risk .				
Level of Residual Risk				
Behaviour	+	Context	=	Level of Concern
If residual risk is too high contact Schools Consultant.				

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REVIEW AND REASSESS

Behaviour Risk Management Plan

After agreed time, reassess the risk				
Date of Review:		Reviewed by:		
	Data collection:		Evidence of new:	
Likelihood of problematic behaviour	☐ reduced ☐ increased ☐ no change		at risk behaviours people at risk contexts	
Duration of problematic behaviour	☐ reduced ☐ increased ☐ no change		strategies actions other:	
Impact of problematic behaviour	☐ reduced ☐ increased ☐ no change			
Action Required:				
Seek further sup	ur Risk Management Plan			
Next Review Date: Principal Signature:			:	
Please copy and paste this page to record subsequent reviews and attach to this form.				

Risk Management Plan

Name of Student:		DOB:		Class:
School:			Date:	
Completed by:				
School Case Manager:				
CSO Case Co-ordinator:				
BEHAVIOUR IDENTIFIED				
LEVEL OF CURRENT RISK				
Date Assessed:				
LEVEL OF CONTINUING RISK				
Date Assessed:				
SCHOOL STRATEGIES	ACTION	l		WHO/WHEN
CTUDENT CTRATECUES	ACTION			NAMES (NAMES N
STUDENT STRATEGIES	ACTION			WHO/WHEN
Parents/Other:				
Parent signature:		Date:		
. 31 6116 316114641161				
Student signature:		Date:		
Principal Signature:		Date:		
Date of Review:				